

#### CITY OF WEST COVINA

#### PLANNING COMMISSION

OCTOBER 26, 2021, 7:00 PM REGULAR MEETING

CITY HALL COUNCIL CHAMBERS 1444 W. GARVEY AVENUE SOUTH WEST COVINA, CALIFORNIA 91790

> Livier Becerra, Chair Nickolas Lewis, Vice Chair Shelby Williams, Commissioner Brian Gutierrez, Commissioner Sheena Heng, Commissioner

On March 4, 2020, Governor Newsom proclaimed a State of Emergency in California as a result of the threat of COVID-19. On March 17, 2020, Governor Newsom issued Executive Order N-29-20, suspending certain requirements of the Brown Act relating to the conduct of public meetings. Pursuant to the Executive Orders, Council Members may attend City Council meetings telephonically and the City Council is not required to make available a physical location from which members of the public may observe the meeting and offer public comment.

Due to the ongoing COVID-19 emergency and pursuant to State and County public health directives, Los Angeles County Department of Health require that masks be worn indoors regardless of vaccination status

Members of the public may also watch the meeting live on the City's website

at <a href="https://www.westcovina.org/departments/city-clerk/agendas-and-meetings/current-meetings-and-agendaswww.westcovina.org/LIVE">https://www.westcovina.org/LIVE</a>. If you are experiencing symptoms such as fever or chills, cough, shortness of breath or difficulty breathing, fatigue, or sore throat, the City requests that you participate in the meeting from home by watching the meeting live via the links set forth above.

#### **EMAILED PUBLIC COMMENT:**

Members of the public can submit public comments to the Planning Department via e-mail at Planning\_Dept@westcovina.org. The subject line should specify Oral Communications or Public Hearing 10/26/2021. Please include your full name and address in your e-mail. All emails received by 5:00 P.M. on the day of the Commission meeting will be posted to the City's website under Current Meetings and Agendas and provided to the Commission prior to the meeting. No comments will be read out loud during the meeting. All comments received by the start of the meeting will be made part of the official public record of the meeting.

#### Please turn off all cell phones and other electronic devices prior to entering the Council Chambers

#### AMERICANS WITH DISABILITIES ACT

The City complies with the Americans with Disabilities Act (ADA). If you need special assistance at Planning Commission meetings, please call (626) 939-8433 (voice) or (626) 960-4422 (TTY) from 8 to 5 Monday through Thursday. Please call at least one day prior to the meeting date to inform us of your particular needs and to determine if accommodation is possible. For sign language interpreter services at Planning Commission meetings, please request no less than four working days prior to the meeting.

#### PUBLIC COMMENTS/ADDRESSING THE COMMISSION

Any person wishing to address the Planning Commission on any matter listed on the agenda or on any other matter within their jurisdiction is asked to complete a speaker card that is provided on the speaker podium and submit the card to a Planning Department staff member.

Please identify on the speaker card whether you are speaking on an agenda item or non-agenda item. Requests to speak on non-agenda items will be heard during Oral Communications before the Public Hearing section of the agenda. Oral Communications are limited to thirty (30) minutes. Generally, comments are limited to five minutes per speaker unless further time is granted by the Chairperson. The Chairperson may also, at his or her discretion, further limit the time of each speaker in order to accommodate a large number of speakers and/or to ensure that the business of the Planning Commission is effectively conducted.

Any testimony or comments regarding a matter set for Public Hearing will be heard during the public hearing for that item.

MOMENT OF SILENT PRAYER/MEDITATION

PLEDGE OF ALLEGIANCE

ROLL CALL

APPROVAL OF MINUTE - October 12, 2021

1. Regular meeting, October 12, 2021

#### ORAL COMMUNICATIONS

This is the time when any member of the public may speak to the Commission on any matter within the scope of duties assigned to the Commission relating to non-agendized or consent calendar items. Other matters included on this agenda may be addressed when that item is under consideration. For all oral communications, the chairperson may impose reasonable limitations on public comments to assure an orderly and timely meeting. The Ralph M. Brown Act limits the Planning Commission and staff's ability to respond to public comments at this meeting. Thus, your comments may be agendized for a future meeting or referred to staff. The Commission may ask questions for clarification, if desired, at this time.

By policy of the Commission, Oral Communications at this time on the agenda is limited to a total of 15 minutes.

#### PUBLIC HEARINGS

#### 2. CONDITIONAL USE PERMIT NO. 21-03 CATEGORICAL EXEMPTION

APPLICANT: Jessica Grevin on behalf of AT&T

LOCATION: 3540 E Cameron Avenue

**REQUEST:** The applicant is requesting the approval of a conditional use permit to install a 60-foot tall freestanding wireless telecommunications facility located within the Valencia Height Water District property. The proposed wireless telecommunications facility will be located adjacent to Heritage Park. The telecommunications facility would be disguised as a eucalyptus tree. Equipment cabinets will be installed within a 817-square foot leased area, which will be screened by an 8-foot high concrete masonry unit block wall enclosure.

#### **NON-HEARING ITEMS - None**

<u>TEN-DAY APPEAL PERIOD</u>: Actions taken by the Planning Commission that are not recommendations to the City Council will become final after ten (10) calendar days unless a written appeal with the appropriate fee is lodged with the City Clerk's Office before close of business on the tenth day.

#### COMMISSION REPORTS/COMMENTS AND MISCELLANEOUS ITEMS

This is the time when any member of the Commission may bring a matter to the attention of the full Commission that is within the scope of duties assigned to the Commission. Any item that was considered during the Agenda is not appropriate for discussion in this section of the agenda. NO COMMISSION DISCUSSION OR ACTION CAN BE CONSIDERED AT THIS TIME. If the Commission desires to discuss an issue raised by a speaker or take an action, the Commission may vote to agendize the matter for a future meeting.

#### 3. COMMUNITY DEVELOPMENT DIRECTOR'S REPORT:

a. Forthcoming - October 26, 2021

#### 4. CITY COUNCIL ACTION:

This is an oral presentation of City Council matters and actions, which are in the Commission's area of interest

#### ADJOURNMENT

ITEM NO. <u>1.</u>

**DATE:** October 26, 2021

TO: Planning Commission FROM: Planning Division

**SUBJECT:** Regular meeting, October 12, 2021

#### **Attachments**

Minutes - 10.12.21

### These minutes are preliminary and are considered unofficial until adopted at the next Planning Commission meeting.

**A G E N D A DATE:** <u>October 26, 2021</u> **ITEM NO.:** 1

## MINUTES REGULAR MEETING OF THE PLANNING COMMISSION CITY OF WEST COVINA

Tuesday, October 12, 2021

Regular meeting of the Planning Commission - called to order at 7:00 p.m.in the West Covina Council Chambers.

The Commission observed a moment of silent prayer/meditation.

Commissioner Lewis lead the Pledge of Allegiance.

ROLL CALL

Present: Heng, Becerra, Gutierrez, Williams, Lewis

Absent: None

City Staff Present: Tsai, Morales, Burns

#### APPROVAL OF MINUTES:

1. Regular meeting, September 28, 2021 Special meeting, October 4, 2021

The minutes were approved as submitted.

#### OTHER MATTERS OR ORAL COMMUNICATIONS

None

PUBLIC HEARINGS - None

#### **NON-HEARING ITEMS**

2. CONSIDERATION OF AN APPEAL OF SIGN ADMINISTRATIVE REVIEW (SAR) NO. 21-01, FOR A 249-SQUARE FOOT WALL SIGN LOCATED AT THE SOUTH SIDE OF THE HIGH-RISE OFFICE BUILDING AT 100 N. BARRANCA STREET.

Jo-Anne Burns, Planning Manager, presented the staff report.

Discussion by the Commission.

Rick Denman and Joseph Dondi, appellants representing Jollibee, spoke in favor of the appeal for Sign Administrative Review No. 21-01.

Max Schrieffer, Paul Schrieffer spoke in opposition to the appeal for Sign Administrative Review No. 21-01.

Discussion by the Commission.

Motion by Gutierrez, seconded by Heng, to continue this matter until the October 26, 2021 meeting to allow Jollibee and PK Schieffer time for discussion. Motion failed. (Lewis, Williams, Becerra opposed).

Motion by Becerra, seconded by Williams, to deny the appeal. Motion carried 3-2 (Heng opposed, Gutierrez abstained.)

Chairperson Becerra said this action is final unless appealed to the City Council within ten days.

#### COMMISSION REPORTS/COMMENTS AND MISCELLANEOUS ITEMS - None

#### 3. COMMUNITY DEVELOPMENT DIRECTOR'S REPORT:

#### a. Forthcoming

State of the City – October 14, 2021

Filipino Event – at 2 p.m., Plaza West Covina, October 23, 2021

Halloween Festival – Plaza West Covina, October 31, 2021

#### 4. CITY COUNCIL ACTION:

Code Amendment No. 20-01, Residential Agricultural Zone, R-1 Single Family Residential Zone Standards and General Plan Amendment No. 20-03, Zone Change No. 20-03, Precise Plan No. 20-08, Tentative Parcel Map No. 83444, Tree Removal Permit No. 21-12, Development Agreement No. 21-01, located at 1211 E. Badillo Street, is scheduled for a public hearing before the City Council on October 19, 2021.

Ordinance No. 2487, Auto Plaza Overlay Zone was adopted by the City Council at the October 5, 2021 regular meeting.

#### **ADJOURNMENT**

Chairperson Becerra adjourned the meeting at 8:02 p.m.

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Respectfully submitted:

Lydia de Zara Senior Administrative Assistant

#### ADOPTED AS SUBMITTED ON:

**ADO** 

#### PLANNING DEPARTMENT STAFF REPORT

#### **SUBJECT**

CONDITIONAL USE PERMIT NO. 21-03 CATEGORICAL EXEMPTION

**APPLICANT:** Jessica Grevin on behalf of AT&T

**LOCATION:** 3540 E Cameron Avenue

**REQUEST:** The applicant is requesting the approval of a conditional use permit to install a 60-foot tall freestanding wireless telecommunications facility located within the Valencia Height Water District property. The proposed wireless telecommunications facility will be located adjacent to Heritage Park. The telecommunications facility would be disguised as a eucalyptus tree. Equipment cabinets will be installed within a 817-square foot leased area, which will be screened by an 8-foot high concrete masonry unit block wall enclosure.

#### **BACKGROUND**

Item	Description		
Zoning and General Plan	Zoning: Residential Single Family (R-1)		
	General Plan: Neighborhood - Low Density Residential (NL)		
Surrounding Land Uses and	North: Single-Family Residential (R-1)		
Zoning	East: Unincorporated Los Angeles County (Single-Family Residential)		
	South: Single-Family Residential (R-1); City-Owned - Open Space		
	West: Single-Family Residential (R-1); City-Owned - Heritage Park		
Current Development	rent Development Valencia Heights Water District (Water Storage Tank Facility)		
Legal Notice	Public Hearing Notices have been mailed to 21 owners and occupants of properties		
	within 300 feet of the subject site.		

#### DISCUSSION

The proposal consists of a conditional use permit to allow the installation of a wireless communications facility designed as a 60-foot tall eucalyptus tree at the Valencia Heights Water Towers. The tree would be located on the south-west side of the grounds, adjacent to Heritage Park. The monoeucalyptus tree would include 12 panel antennas arranged on three arrays (four antennas per array). The lease area would be 817 square feet. In addition to the panel antennas, the wireless facility includes additional equipment: 1 dish antenna, 36 remote radio units, 6 DC surge suppressors, 3 DC12 surge suppressors, an equipment structure, 1 20kw AC Generac generator with a diesel fuel tank, and one GPS antenna.

The proposed wireless facility would be located on the Valencia Heights Water District property. The property is surrounded by single-family residences and Heritage Park to the west. South Hills High School is also located to the north of the project site. The property is approximately 1.26 acres in size and has two exiting water tanks with a small storage building.

#### Wireless Facility Design

The proposed wireless facility is designed as a 60-foot tall eucalyptus tree. The monoeucalyptus would have three "limbs" that extend from the main pole. Each limb would have four antennas each, located at 56 feet 9 inches feet at centerline. An additional carrier would be able to co-locate at this facility at a height of 41 feet at the centerline.

Faux Branches and leaves stealth the antennas and arrays and provide the appearance of a eucalyptus tree, in an effort to substantially reduce the visual and aesthetic impacts from the surrounding public-rights-of-way and adjacent properties. High-quality "sock" covers would be required as a condition of approval to provide additional stealthing on the antennas. The antenna layout indicates the foliage of the tree would extend past the proposed antenna arrays.

The proposed monoeucalyptus is surrounded by several mature trees, including weeping willow trees. As a condition of approval (2) new 24-inch box eucalyptus trees will be planted along the west fence adjacent to Heritage Park to provide additional screening. With the installation of the new eucalyptus trees, the proposed monoeucalyptus would fit within the existing landscape.

#### Wireless Facility Location

The centerline of the monoeucalyptus pole will be located 155 feet 4 inches from the front property line, 176 feet 5 inches feet from the east property line, 94 feet 8 inches feet from the south property line, and 533 feet 4 inches from the west property line.

The Zoning Code requires that freestanding wireless telecommunications facilities be located a minimum of one-half mile (2,640 feet) away from any other freestanding wireless telecommunication facility. The nearest existing wireless telecommunications facility, located at Temple Ami-Shalom/Lighthouse Church addressed at 3508 E Temple Way, is approximately 5,808 feet away from the proposed monoeucalyptus.

The applicant is proposing a 12-foot wide non-exclusive access from a private street to the site. The site is surrounded by an existing chain link fence, which will remain. No trees will be removed as part of this request.

#### Separation from Residential Uses

The Zoning Code requires that antenna support structures be at least 100 feet away from residential uses. The property on which the telecommunications facility is to be located is adjacent to residential zoned properties to the north, east, south, and west. The proposed wireless facility would be located to the far southwest side of Valencia Heights Water District property. The residential uses are more than 100 feet away from the antenna supporting structure. Specifically, the nearest residential property, located on a private street in unincorporated LA County on the east side of the proposed property, is located approximately 176-feet from the proposed wireless facility. The proposed wireless facility is located approximately 211 feet from the house itself. Therefore, the proposed wireless facility is in compliance with the municipal code separation requirement of 100 feet.

#### **Equipment Enclosure**

The proposed monoeucalyptus wireless facility will be located within a 358-square foot equipment enclosure. The enclosure will feature 8-foot high solid concrete masonry block walls. The installation of new climbing vines will surround the west fence adjacent to Heritage Park for additional security and screening. The finished structure, including the tower element, will match the existing buildings in materials and color, and will also provide security by separating the tower from public access.

#### **Justification Study**

The Municipal Code Section 26-685.997 requires that prior to siting a new wireless communication facility, a justification study be prepared to identify alternatives that reduce visual impacts and number of structures. The applicant prepared an analysis evaluating the wireless carrier requirements for the installation of a cell site to close a "significant gap." Radio signals needs adequate signal strength to achieve consistent, sustainable, and reliable service to customers at a level that is sufficient for outdoor, in-vehicle and in-building penetration with good voice and data quality. In addition, a greater gap is created when other nearby sites become overloaded due to wireless voice and data service usage.

#### Community Outreach

The applicant held a community meeting on August 23, 2021, via Zoom (Attachment No. 6). Notices of the meeting were mailed to 18 property owners and occupants within 300 feet of the property. No members of the community attended the meeting.

#### REQUIRED FINDINGS

Findings necessary for the approval of a CUP are as follows:

a. That the proposed use at the particular location is necessary or desirable to provide a service or facility which will contribute to the general well being of the neighborhood or community.

The proposed location of the telecommunications facility is both desirable and necessary to meet the demand for telecommunication service within the vicinity of the site. It will reduce the "coverage gap" that currently exists in the vicinity to provide better service. In addition, the additional telecommunication facility will allow private utility service providers to willfully and efficiently serve West Covina's homes and businesses. It will also reduce the load on existing wireless facilities in order to meet capacity needs, and provide new LTE service to the surrounding area.

The cellular antenna structure is designed as a eucalyptus tree, located in a landscaped area to the southwest side of the Valencia Heights Water District property. The minimum distance required is 100 feet from any residential property. The proposed tower and equipment structure will be located approximately 176-feet from the nearest residential property, and because of the existing landscaping and the proposed landscaping surrounding the proposed facility, the proposed location is a good location for such a facility.

b. That such use will not, under the circumstances of the particular case, be detrimental to the health, safety, peace or general welfare or persons residing or working in the vicinity or injurious to property or improvements in the vicinity.

The proposed telecommunication facility will not be detrimental to the health, safety, peace or general welfare of persons residing in the vicinity in that it is located at least 100 feet from the nearest residence in a residentially zoned property, and is less visually obtrusive than it otherwise would be because it is surrounded by landscaping and is in a faux-eucalyptus design. A structure will screen the cabinets and equipment necessary to support the wireless telecommunication facility. The proposed equipment associated with the tower does not emit fumes, smoke, or odors that would be considered offensive and operates virtually noise free.

c. That the site for the proposed use is adequate in size and is so shaped as to accommodate said use, as well as all yards, spaces, walls, fences, parking, loading, landscaping, and any other features necessary to adjust said use to the land and uses in the neighborhood and make it compatible therewith.

The site is adequate in size and shape to accommodate the proposed project and does not require any adjustments to the land to make it compatible with the surrounding area. The monoeucalytpus wireless telecommunication facility design will limit the visual impacts of the project and help the wireless communication facility installation integrate with the surrounding visual landscape. In addition, conditions of approval have been included requiring the applicant to install vines along the fence adjacent to Heritage Park and two new eucalyptus trees to allow the structure to blend with surrounding landscaping and setting. The project is an unmanned wireless facility which will not result in requiring additional parking or affecting existing onsite parking.

d. That the site abuts streets and highways adequate in width and improvements to carry traffic generations typical of the proposed use and the street patterns of such a nature exist as to guarantee that such generation will not be channeled through residential areas on local residential streets.

The subject site's access streets are adequate in width to accommodate the proposed use. The proposed wireless facility is unmanned and therefore is not anticipated to have an increase in the amount of traffic or to alter existing traffic patterns once construction is complete. The subject site gains access from Cameron Avenue onto a private street. A new driveway will be constructed on the site. The unattended facility will require periodic maintenance

checks, however, these checks will not substantially alter surrounding traffic levels or circulation patterns on Cameron Avenue and the private street.

### e. That the granting of such conditional use permit will not adversely affect the general plan of the city, or any other adopted plan of the city.

The granting of the conditional use permit will not adversely affect the West Covina General Plan since the proposed use is consistent with Policy 2.3a that directs staff to "invest in infrastructure to improve the public realm" and Policy 6.24 "Ensure that new development does not expose surrounding land us to excessive noise." The proposed wireless facility would provide service for residents who are increasingly reliant on their electronic devices for many day-to-day tasks. Additionally, approval of the facility could prevent the loss of life, serious injuries, and facilitate emergency response during an act of God or a catastrophic event. Therefore, the proposed use is consistent with the goal and intent of the City's General Plan. The proposal does not conflict with any other plans in the city.

### Section 26-685.998 of the Municipal Code requires the following additional findings for approval of a wireless telecommunications facility:

f. The facility structures and equipment are located, designed, and screened to blend with the existing natural environment or built surroundings so as to reduce visual impacts to the extent feasible considering the technological requirements of the proposed telecommunications service and the need to be compatible with neighboring residents and the character of the community.

The proposed telecommunication facility will be located, designed and screened to limit the visual impacts and help the wireless facility to integrate with the surrounding visual landscape. The proposed antenna structure will be disguised as a stealth facility, as the antennas will be hidden within the branches of the monoeucalyptus tree. The tree will blend with the surrounding landscape, which includes several mature weeping willow trees, and the required installation of two eucalyptus trees.

### g. The facility is designed to blend with any existing supporting structures and does not substantially alter the character of the structure or local area.

The proposed equipment structure will be designed to be consistent with other structures on the grounds of the Valencia Heights Water District property. The enclosure will feature 8-foot high solid concrete masonry block walls. The installation of new climbing vines will surround the west fence adjacent to Heritage Park for additional security and screening. The finished structure, including the tower element, will match the existing buildings in materials and color, and will also provide security by separating the tower from public access. High-quality sock covers will be required as a condition of approval.

#### GENERAL PLAN CONSISTENCY

The proposed project is consistent with the General Plan. The proposal is consistent with the following General Plan Policies and Actions:

Policy 2.3a Invest in Infrastructure and improve the public realm.

Policy 6.24 Ensure that new development does not expose surrounding land uses to excessive noise.

#### **ENVIRONMENTAL DETERMINATION**

Pursuant to the California Environmental Quality Act (CEQA), the proposed project is considered to be categorically exempt, pursuant to Class 3 (Section 15303 - New Construction or Conversion of Small Structures) in that it consists of the installation a new wireless facility with equipment enclosed within a small structure.

#### STAFF RECOMMENDATIONS

Staff recommends that the Planning Commission adopt Resolution No. 21-6101 approving Conditional Use Permit No. 21-03.

#### LARGE ATTACHMENTS

Plans - Due to COVID-19, the set of plans are available for review with a scheduled appointment. Please contact the Planning Division at (626) 939-8422 to schedule an appointment.

**Submitted by:** Camillia Martinez, Assistant Planner

#### **Attachments**

Attachment No. 1 - Resolution

Attachment No. 2 - Justification Study

Attachment No. 3 - LTE Justification Plots

Attachment No. 4 - Collocation Study

Attachment No. 5 - Radio Frequency Report

Attachment No. 6 - Community Meeting Flyer

Attachment No. 7 - Photographic Simulations

#### PLANNING COMMISSION

#### **RESOLUTION NO. 21-6101**

A RESOLUTION OF THE PLANNING COMMISSION OF THE CITY OF WEST COVINA, CALIFORNIA, APPROVING CONDITIONAL USE PERMIT NO. 21-03

#### **CONDITIONAL USE PERMIT NO. 21-03**

#### CATEGORICAL EXEMPTION

**APPLICANT:** Jessica Grevin on behalf of AT&T

**LOCATION:** 3540 E Cameron Avenue

WHEREAS, there was filed with the City, a verified application on the forms prescribed in Chapter 26, Article VI of the West Covina Municipal Code, requesting approval of a conditional use permit to:

Allow for the installation of a 60-foot high wireless communication facility designed as a eucalyptus tree with 12 panel antennas. On certain property described as follows: 8277030028

Assessor Parcel No. 8277-030-028 as shown on the latest rolls of the Los Angeles County Tax Assessor; and

WHEREAS, the Planning Commission, upon giving the required notice, did on the 26<sup>th</sup> day of October 2021, conduct a duly advertised public hearing as prescribed by law to consider said application; and

WHEREAS, studies and investigations made by this Commission and in its behalf reveal the following facts:

- 1. The applicant is requesting the approval of a conditional use permit to allow the installation of 50-foot wireless telecommunications facility designed as a eucalyptus tree located at 3540 E Cameron Avunue (Valencia Heights Water Tanks), which is zoned "Residential Single Family" (R-1) Zone.
- 2. Findings necessary for approval of a conditional use permit are as follows:
  - a. That the proposed use at the particular location is necessary or desirable to provide a service or facility which will contribute to the general well-being of the neighborhood or community.

- b. That such use will not, under the circmstances of the particular case, be detrimental to the health, safety, peace or general welfare of persons residing or working in the vicinity or injurious to property or improvements in the vicinity.
- c. That the site for the proposed use is adequate in size and is so shaped as to accommodate said use, as well as all yards, spaces, walls, fences, parking, loading, landscaping, and any other features necessary to adjust said use to the land and uses in the neighborhood and make it compatible therewith.
- d. That the site abuts streets and highways adequate in width and improvements to carry traffic generations typical of the proposed use and that street patterns of such a nature exist as to guarantee that such generations will not be channeled through residential areas on local residential streets.
- e. That the granting of such conditional use permit will not adversely affect the general plan of the city, or any other adopted plan of the city.

Section 26-685.998 of the Municipal Code requires the following additional findings for approval of a wireless telecommunications facility:

- f. The facility structures and equipment are located, designed, and screened to blend with the existing natural environment or built surroundings so as to reduce visual impacts to the extent feasible considering the technological requirements of the proposed telecommunications service and the need to be compatible with neighboring residents and the character of the community.
- g. The facility is designed to blend with any existing supporting structures and does not substantially alter the character of the structure or local area.
- 3. Pursuant to the California Environmental Quality Act (CEQA), the project is a Categorical Exemption, Class 3 (Section 15303: New construction of small new facilities), pursuant to the requirements of the California Environmental Quality Act of 1970 (CEQA) in that it consists of the installation of a new wireless facility within equipment enclosed within a small structure.

NOW, THEREFORE, BE IT RESOLVED, by the Planning Commission of the City of West Covina as follows:

- 1. On the basis of evidence presented, both oral and documentary, the Planning Commission makes the following findings for approval of a conditional use permit:
  - a. The proposed location of the telecommunications facility is both desirable and necessary to meet the demand for telecommunication service within the vicinity of

Planning Commission Resolution No. 21-6101 Conditional Use Permit No. 21-03 October 26, 2021 - Page 3

the site. It will reduce the "coverage gap" that currently exists in the vicinity to provide better service. In addition, the additional telecommunication facility will allow private utility service providers to willfully and efficiently serve West Covina's homes and businesses. It will also reduce the load on existing wireless facilities in order to meet capacity needs, and provide new LTE service to the surrounding area.

The cellular antenna structure is designed as a eucalyptus tree, located in a landscaped area to the southwest side of the Valencia Heights Water District property. The minimum distance required is 100 feet from any residential property. The proposed tower and equipment structure will be located approximately 176-feet from the nearest residential property, and because of the existing landscaping and the proposed landscaping surrounding the proposed facility, the proposed location is a good location for such a facility.

- b. The proposed telecommunication facility will not be detrimental to the health, safety, peace or general welfare of persons residing in the vicinity in that it is located at least 100 feet from the nearest residence in a residentially zoned property, and is less visually obtrusive than it otherwise would be because it is surrounded by landscaping and is in a faux-eucalyptus design. A structure will screen the cabinets and equipment necessary to support the wireless telecommunication facility. The proposed equipment associated with the tower does not emit fumes, smoke, or odors that would be considered offensive and operates virtually noise free.
- c. The site is adequate in size and shape to accommodate the proposed project and does not require any adjustments to the land to make it compatible with the surrounding area. The monoeucalytpus wireless telecommunication facility design will limit the visual impacts of the project and help the wireless communication facility installation integrate with the surrounding visual landscape. In addition, conditions of approval have been included requiring the applicant to install vines along the fence adjacent to Heritage Park and two new eucalyptus trees to allow the structure to blend with surrounding landscaping and setting. The project is an unmanned wireless facility which will not result in requiring additional parking or affecting existing onsite parking.
- d. The subject site's access streets are adequate in width to accommodate the proposed use. The proposed wireless facility is unmanned and therefore is not anticipated to have an increase in the amount of traffic or to alter existing traffic patterns once construction is complete. The subject site gains access from Cameron Avenue onto a private street. A new driveway will be constructed on the site. The unattended facility will require periodic maintenance checks, however, these checks will not substantially alter surrounding traffic levels or circulation patterns on Cameron Avenue and the private street.

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- e. The granting of the conditional use permit will not adversely affect the West Covina General Plan since the proposed use is consistent with Policy 2.3a that directs staff to "invest in infrastructure to improve the public realm" and Policy 6.24 "Ensure that new development does not expose surrounding land us to excessive noise." The proposed wireless facility would provide service for residents who are increasingly reliant on their electronic devices for many day-to-day tasks. Additionally, approval of the facility could prevent the loss of life, serious injuries, and facilitate emergency response during an act of God or a catastrophic event. Therefore, the proposed use is consistent with the goal and intent of the City's General Plan. The proposal does not conflict with any other plans in the city.
- f. The proposed telecommunication facility will be located, designed and screened to limit the visual impacts and help the wireless facility to integrate with the surrounding visual landscape. The proposed antenna structure will be disguised as a stealth facility, as the antennas will be hidden within the branches of the monoeucalyptus tree. The tree will blend with the surrounding landscape, which includes several mature weeping willow trees, and the required installation of two eucalyptus trees.
- g. The proposed equipment structure will be designed to be consistent with other structures on the grounds of the Valencia Heights Water District property. The enclosure will feature 8-foot high solid concrete masonry block walls. The installation of new climbing vines will surround the west fence adjacent to Heritage Park for additional security and screening. The finished structure, including the tower element, will match the existing buildings in materials and color, and will also provide security by separating the tower from public access. High-quality sock covers will be required as a condition of approval.
- 2. That pursuant to all of the evidence presented, both oral and documentary, and further based on the findings above, Conditional Use Permit No. 21-03 is approved subject to the provisions of the West Covina Municipal Code provided that the physical development of the herein described property shall conform to said conditional use permit and the conditions set forth herein which, except as otherwise expressly indicated, shall be fully performed and completed or shall be secured by bank or cash deposit satisfactory to the Community Development Director before the use or occupancy of the property is commenced and before a certificate of occupancy is issued, and the violation of any of which shall be grounds for revocation of said conditional use permit by the Planning Commission or City Council.
- 3. The conditional use permit shall not be effective for any purpose until the owner of the property involved (or his duly authorized representative) has filed at the office of the Community Development Director his affidavit stating he is aware of, and accepts, all conditions of this conditional use permit as set forth below. Additionally, no permits shall be issued until the owner of the property involved (or a duly authorized representative) pays all costs associated with the processing of this application pursuant to City Council Resolution No. 8690.

- 4. The costs and expenses of any enforcement activities, including, but not limited to attorney's fees, caused by the applicant's violation of any condition imposed by this approval or any provision of the West Covina Municipal Code shall be paid by the applicant.
- 5. That the approval of the conditional use permit is subject to the following conditions:
  - a. Comply with plans reviewed by the Planning Commission on October 26, 2021 which, among other things, depict a wireless telecommunications facility ("facility") designed to appear as a eucalyptus tree (this design is known in the wireless industry as a mono-eucalyptus facility), and an equipment structure with related equipment.
  - b. These conditions of approval shall be printed on or attached to the working drawings submitted to the Building Division for approval.
  - c. Comply with all requirements of the "Residential Single Family" (R-1) Zone and all other applicable standards of the West Covina Municipal Code.
  - d. The top of the facility shall be a maximum of 60-feet.
  - e. No portion of the antenna arrays shall extend beyond the branch line.
  - f. All cellular antennas mounted to the mono-eucalyptus shall have "sock covers" installed over each antenna to simulate tree branches/leaves/needles, etc. for additional stealthing.
  - g. The facility shall bear a realistic resemblance to a eucalyptus to the greatest extent possible, with emphasis on features including branches, leaves, trunk shape and trunk diameter.
  - h. The facility shall be a "heavy branched" monoeucalyptus model that includes a minimum of 3.2 branches for every lineal foot of height where branches are installed. The construction plans shall clearly indicate that there are 3.2 branches per lineal foot.
  - i. The lowest branches on the mono-eucalyptus shall be a minimum of 15 feet from the ground.
  - j. The antennas shall extend from the trunk of the tree no more than half the dimension of the branches. (alternatively at the branches shall extend at least 2 feet beyond the antenna).
  - k. The wireless facility shall be maintained in appearance, replacement of worn, faded or deteriorated portions of the wireless facility shall be replaced or repaired so that the facility appears as the project was approved.

- l. At all times the facility shall include all required branches, and any replacement branches shall be promptly installed.
- m. Any proposed change to the approved plan must first be reviewed by the Planning, Building, Fire and Police Departments and that the written authorization of the Planning Director shall be obtained prior to implementation.
- n. All outstanding fees and any required development impact fees shall be paid prior to the issuance of a building permit.
- o. The approved use shall not create a public nuisance as defined under Section 15-200 of the West Covina Municipal Code.
- p. The equipment shall have signage placed on it to warn others from tampering with the equipment. All legally required signs, including any signs required by the Federal Communications Commission, shall be maintained on site at all times.
- q. Prior to the issuance of building permits, the owner shall obtain approval from the Planning Division for all ground mounted mechanical equipment, not shown on the approved plans, and demonstrate that the equipment will not be exposed to view from all sides.
- r. A Landscaping and Irrigation plan for the areas where construction will occur shall be approved prior to the issuance of building permits that shall indicate the plant material to be installed or replaced around the lease area and the area the structure housing equipment as shown preliminarily on the approved plans
- s. Any trees removed during construction shall be replaced with two (2) 36-inch box trees per removed tree. Approval of a Tree Removal Permit may be required for the removal of any trees.
- t. Two 24 inch box eucalyptus trees shall be installed as designated on the approved site plan. The trees shall be continuously maintained and replaced if necessary.
- u. The chain-link fence dividing Heritage Park and the subject property shall have climbing vines installed and maintained for screening. Should the climbing vines die, new climbing vines shall be planted in their place.
- v. The telecommunication facility shall not be operational until final approval of the installation is given by the Planning Division.
- w. The owner/operator of the wireless facility shall remove the facility and all associated equipment and restore the property to its original condition within ninety (90) days after the abandonment, expiration or termination of the conditional use permit.

- x. The owner or operator of the facility shall submit and maintain with the City current contact information at all times. The applicant shall notify the City of any changes to the information submitted within 30 days of any change, including change of the name or legal status of the owner or operator. This information shall include the following:
  - i. Identity, including name, address, and telephone number, and legal status of the owner of the facility including official identification numbers and FCC certification, and if different from the owner, the identity and legal status of the person or entity responsible for operating the facility.
  - ii. Name, address and telephone number of a local contact person for emergencies.
  - iii. Identifications signs, including emergency phone numbers of the utility provider, shall be posted at communication facility sites.
- y. All communication facilities and related equipment, including lighting, fences, shields, cabinets, and poles shall be maintained in good repair, free from trash, debris, litter, graffiti, and other forms of vandalism, and any damage from any cause shall be repaired as soon as reasonably possible so as to minimize occurrences of dangerous conditions or visual blight. Graffiti shall be removed by the service provider from any facility or equipment as soon as possible, and in no instances more than 24 hours from the time of notification by the City.
- z. All wireless telecommunications facilities shall be installed and maintained in compliance with the requirements of the following:
  - i. All antennas shall be permanently and properly grounded for protection against a direct strike of lightning, with an adequate ground wire as specified by the electrical code.
  - ii. All electrical wires (excluding those wires covered in co-axial cables) connected from the electrical cabinets to the antennas or antenna support structure shall be protected in conduit, which shall be undergrounded or fixed to the ground and/or building.
  - iii. All wireless telecommunication facilities shall comply at all times with all FCC regulations rules and standards.
- aa. Co-location on the monoeucalyptus shall require the following:
  - i. The branches on the monoeucalyptus shall extend farther horizontally than the length of any antenna.
  - ii. Antenna arrays shall be fully screened with socks or sleeves.
  - iii. The equipment shall be installed only in the approved enclosed area.
  - iv. Landscaping shall be upgraded to provide screening for any additional equipment or enclosures.

#### bb. BUILDING DIVISION

- 1. Submit complete construction plans, calculations, and soils report to the Building Division for review.
- 2. The second sheet of building plans is to list all conditions of approval and to include a copy of the Planning Decision letter. This information shall be incorporated into the plans prior to the first submittal for plan check.
- 3. In accordance with paragraph 5538(b) of the California Business and Professions Code, plans are to be prepared and stamped by a licensed architect.
- 4. Structural calculations prepared under the direction of an architect, civil engineer or structural engineer shall be provided.
- 5. Electrical plan check is required.

#### cc. FIRE DEPARTMENT

- 1. A Knox key box shall be installed or maintained just outside of the gate or enclosure (Prior to FINAL). The Knox box shall contain a key or combination to the gate lock, so as to allow for emergency responder access.
- 2. The property address, as well as the cellular company and owner's emergency contact information shall be permanently posted just outside the enclosure. The cellular or servicing company account number shall also be provided.
- 3. An NFPA 704 hazmat placard shall be affixed to the wall or fence surrounding the lease area (Prior to FINAL). This shall identify potential emission, battery-related and other potential hazards at the site.
- 4. One currently serviced and date tagged portable dry chemical fire extinguisher of a minimum 3A40BC rating, shall be mounted/maintained just inside the enclosure containing the cellular and/or generator equipment.

Additional Fire Department requirements may be set upon future review of a full set of architectural plans.

I HEREBY CERTIFY, that the foregoing Resolution was adopted by the Planning Commission of the City of West Covina, at a special meeting held on the 26<sup>th</sup> day of October, 2021, by the following vote:

#### AYES:

NOES:		
ABSTAIN:		
ABSENT:		
DATE:	October 26, 2021	
		Livier Becerra, Chairperson Planning Commission
		Paulina Morales, Secretary Planning Commission

Planning Commission Resolution No. 21-6101 Conditional Use Permit No. 21-03

October 26, 2021 - Page 9

#### **Justification Study**

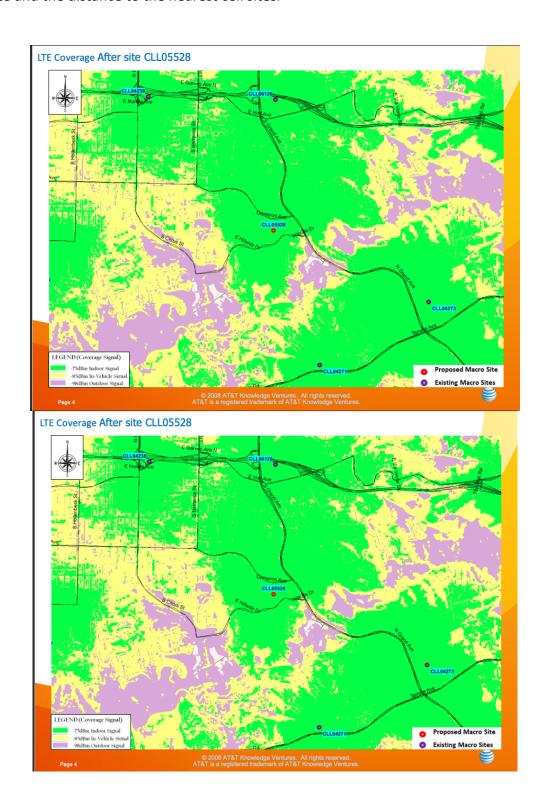
### 3540 E Cameron Ave West Covina, CA 91791

#### **Summary:**

In October of 2018, it became necessary for AT&T Mobility (AT&T) to pursue a new wireless facility in a specific area (see images below) of City of West Covina. Due to the heavy demand for wireless voice and data, along with increased usage, the community and AT&T subscribers require a greater coverage in this area due to the lack of wireless facilities, the distance of wireless facilities, and the topography currently existing in said area. This significant gap in coverage/capacity includes the area around Heritage Park and its surrounding neighborhoods. AT&T has concluded that the proposal at 3540 E Cameron Ave constitutes the lease intrusive alternative to help the identified significant gap in coverage based on the guidelines set forth in the City of West Covina ordinance. There were about three alternative properties that were review and exhausted based upon engineering analysis, surrounding topography, and landlord interest. In conclusion, Valencia Water District is the only feasible site in which meets the code requirements of the city of West Covina and the coverage needs of the citizens and emergency services providers for the immediate area.



The map below from the master plan shows the coverage before and after with the proposed cell site and the distance to the nearest cell sites.



#### **Summary of Candidates:**

#### Primary candidate

1. Valencia Water District

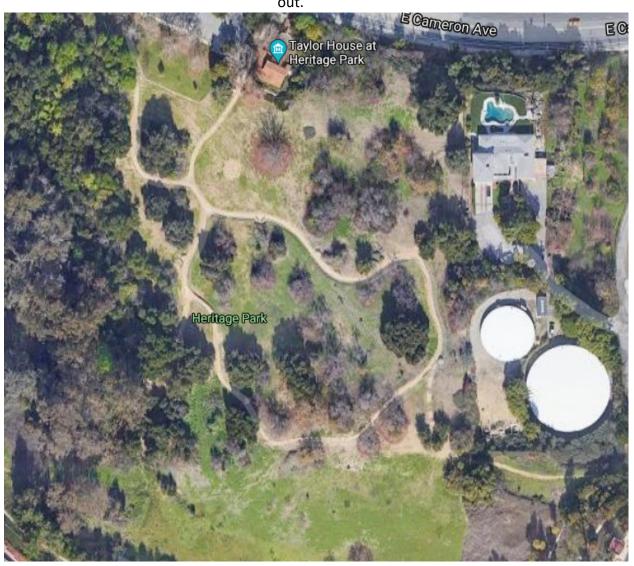
3540 E Cameron Ave. West Covina, CA

Height: 60ft

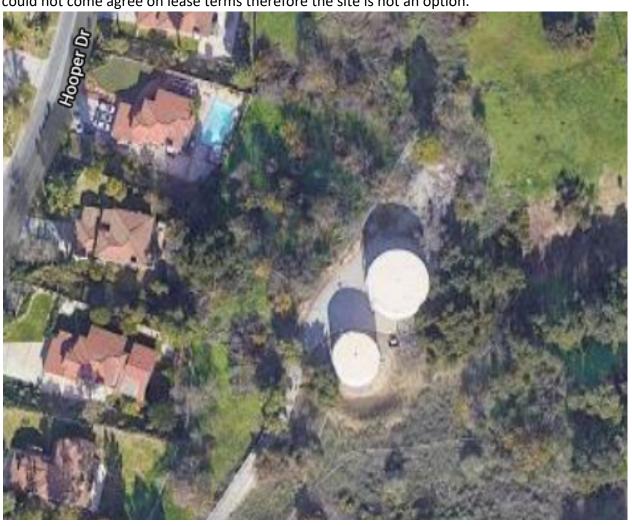
AT&T and the Water District came to lease terms and have signed a lease agreement.



2. Heritage Park
We could not come to terms with the city on lease terms, therefore this candidate is out.



3. Water tanks off Hooper Drive:
Same thing here. The city of West Covina owns these water tanks. AT&T and the city could not come agree on lease terms therefore the site is not an option.



4. Open space off of Grand Ave and San Gabriel Valley
This property is owned by a developer, and they were not interested in leasing space to
AT&T



AT&T was unable to find any existing facility within AT&T search ring to collocate on.

The new proposed facility will allow for a 2<sup>nd</sup> carrier.

### LTE Justification Plots

Market Name: Los Angeles

Site ID: CLL05528

**Site Address: 3540 E Cameron Ave, Covina CA 91791** 

**ATOLL Plots Completion Date:** Aug 09, 2021

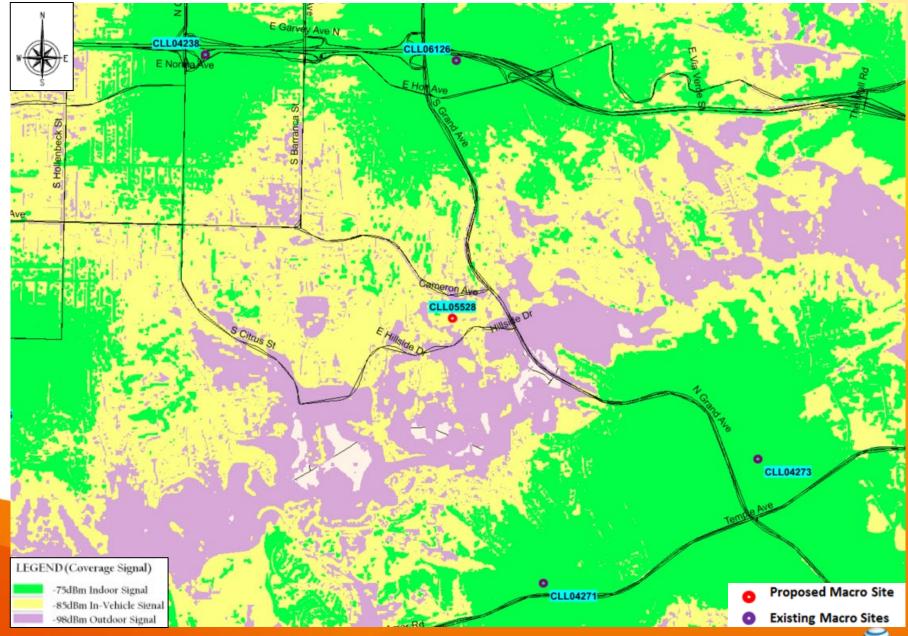


#### **Assumptions**

- Propagation of the site plots are based on our current Atoll (Design tool) project tool that shows the preferred design of the AT&T 4G-LTE network coverage.
- The propagation referenced in this package is based on proposed LTE coverage of AT&T users in the surrounding buildings, in vehicles and at street level. For your reference, the scale shown ranges from good to poor coverage with gradual changes in coverage showing best coverage to marginal and finally poor signal levels.
- The plots shown are based on the following criteria:
  - **Existing**: Since LTE network modifications are not yet **On-Air**. The first slide is a snap shot of the area showing the existing site without LTE coverage in the AT&T network.
  - ➤ The Planned LTE Coverage with the Referenced Site: Assuming all the planned neighboring sites of the target site are approved by the jurisdiction and the referenced site is also approved and On-Air, the propagation is displayed with the planned legends provided.
  - ➤ Without Target site: Assuming all the planned neighboring sites are approved by the jurisdiction and On-Air and the referenced site is Off-Air, the propagation is displayed with the legends provided.

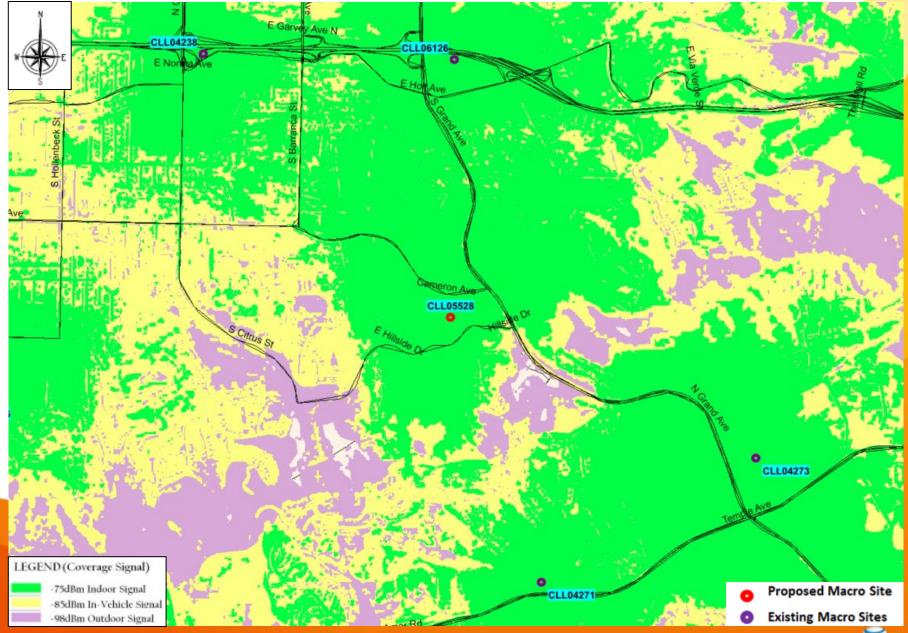


### LTE Coverage Before site CLL05528



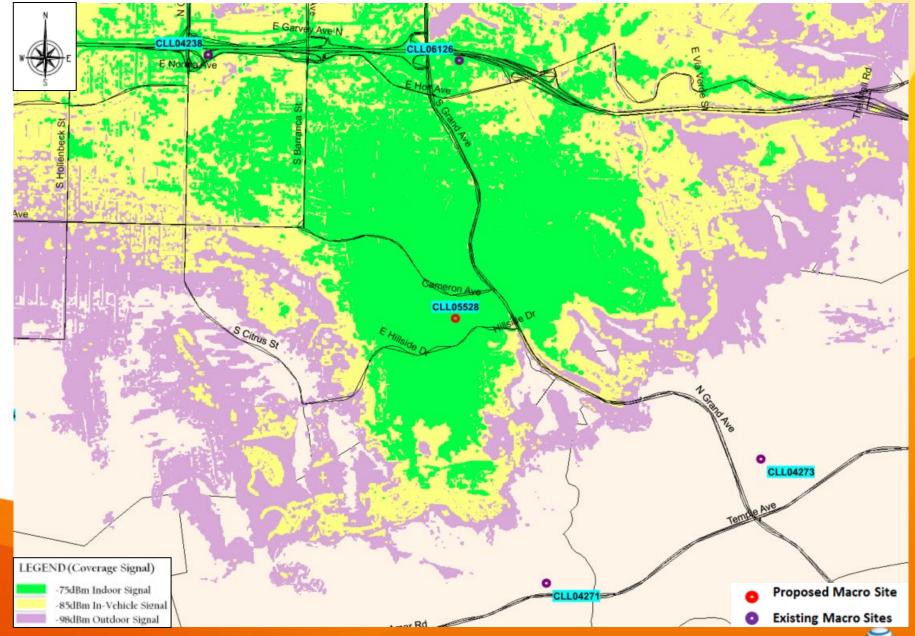


### LTE Coverage After site CLL05528





### LTE Coverage standalone site CLL05528





### **Coverage Legend**



In-Building Service: In general, the areas shown in dark green should have the strongest signal strength and be sufficient for most in-building coverage. However, in-building coverage can and will be adversely affected by the thickness/construction type of walls, or your location in the building (i.e., in the basement, in the middle of the building with multiple walls, etc.)

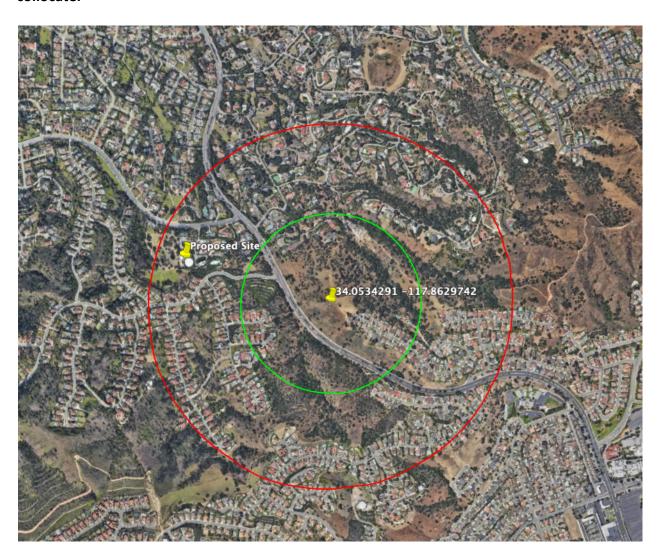
<u>In-Transit Service</u>: The areas shown in the yellow should be sufficient for onstreet or in-the-open coverage, most in-vehicle coverage and possibly some in-building coverage.

<u>Outdoor Service:</u> The areas shown in the purple should have sufficient signal strength for on-street or in-the-open coverage, but may not have it for invehicle coverage or in-building coverage.

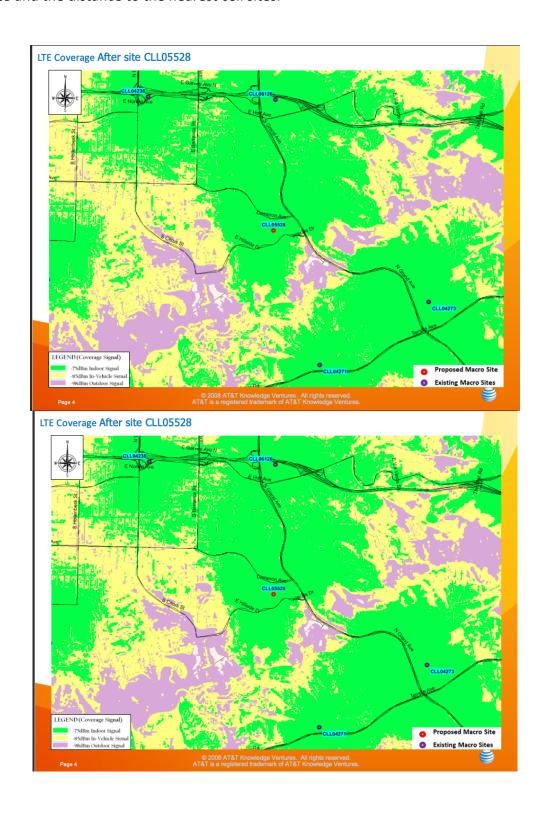
#### **Collocation Study**

### 3540 E Cameron Ave West Covina, CA 91791

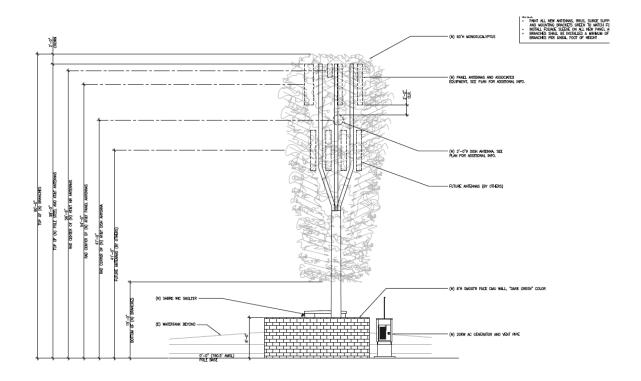
Below is the AT&T search ring we were provided. The green circle is the preferred location. This ring is .25 miles radius from the proposed location. The red ring is .5-mile radius. This ring is secondary if we are unable to find any candidates within the green ring. We were asked to find either an existing facility or a new location for a proposed cell site to obtain coverage in the area. We were unable to locate any existing facilities within the two rings, therefore AT&T is proposing a new facility. The new facility will allow for existing carriers to collocate.



The map below from the master plan shows the coverage before and after with the proposed cell site and the distance to the nearest cell sites.



A proposed facility allows for a second carrier. Please see clip from drawings below.



# Radio Frequency – Electromagnetic Energy (RF-EME) Compliance Report

Site No. CLL05528

MRLOS076790, MRLOS063879, MRLOS064096, MRLOS063989, MRLOS064086, MRLOS050406

West Covina Water Tank

3540 Cameron Avenue

Covina, California 91791

Los Angeles County

34.05521700; -117.87003800 NAD83

Monotree

The proposed AT&T installation will be in compliance with FCC regulations upon proper installation of recommended signage.

EBI Project No. 6221000532 March 5, 2021



#### Prepared for:

AT&T Mobility, LLC c/o Bechtel Infrastructure and Power Corp. 16808 Armstrong Avenue, Suite 225 Irvine, CA 92606

Prepared by:

EBI Consulting

environmental | engineering | due diligence

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1.0	FEDERAL COMMUNICATIONS COMMISSION (FCC) REQUIREMENTS
2.0	AT&T RF Exposure Policy Requirements
3.0	WORST-CASE PREDICTIVE MODELING
4.0	RECOMMENDED SIGNAGE/COMPLIANCE PLAN
5.0	SUMMARY AND CONCLUSIONS
6.0	LIMITATIONS

# **APPENDICES**

Appendix A Personnel Certifications
Appendix B Compliance/Signage Plan

#### **EXECUTIVE SUMMARY**

#### **Purpose of Report**

EnviroBusiness Inc. (dba EBI Consulting) has been contracted by AT&T Mobility, LLC to conduct radio frequency electromagnetic (RF-EME) modeling for AT&T Site CLL05528 located at 3540 Cameron Avenue in Covina, California to determine RF-EME exposure levels from proposed AT&T wireless communications equipment at this site. As described in greater detail in Section 1.0 of this report, the Federal Communications Commission (FCC) has developed Maximum Permissible Exposure (MPE) Limits for general public exposures and occupational exposures. This report summarizes the results of RF-EME modeling in relation to relevant FCC RF-EME compliance standards for limiting human exposure to RF-EME fields.

This report contains the RF EME analysis for the site, including the following:

- Site Plan with antenna locations
- Graphical representation of theoretical MPE fields based on modeling
- Graphical representation of recommended signage and/or barriers

This document addresses the compliance of AT&T's transmitting facilities independently and in relation to all collocated facilities at the site.

### **Statement of Compliance**

A site is considered out of compliance with FCC regulations if there are areas that exceed the FCC exposure limits <u>and</u> there are no RF hazard mitigation measures in place. Any carrier which has an installation that contributes more than 5% of the applicable MPE must participate in mitigating these RF hazards.

As presented in the sections below, based on worst-case predictive modeling, there are no modeled exposures on any accessible rooftop or ground walking/working surface related to ATT's proposed antennas that exceed the FCC's occupational and/or general public exposure limits at this site. Additionally, there are areas where elevated workers may be exposed to power densities greater than the occupational limits. The worst-case emitted power density may exceed the FCC's occupational limit within approximately 21 feet of AT&T's proposed antennas at the antenna face level. Workers and the general public should be informed about the presence and locations of antennas and their associated fields.

As such, the proposed AT&T installation is in compliance with FCC regulations upon proper installation of recommended signage and/or barriers.

#### AT&T Recommended Signage/Compliance Plan

AT&T's RF Exposure: Responsibilities, Procedures & Guidelines document, dated October 28, 2014, requires that:

- 1. All sites must be analyzed for RF exposure compliance;
- 2. All sites must have that analysis documented; and
- 3. All sites must have any necessary signage and barriers installed.

Site compliance recommendations have been developed based upon protocols presented in AT&T's RF Exposure: Responsibilities, Procedures & Guidelines document, dated October 28, 2014, additional guidance provided by AT&T, EBI's understanding of FCC and OSHA requirements, and common

RF-EME Compliance Report EBI Project No. 6221000532

industry practice. Barrier locations have been identified (when required) based on guidance presented in AT&T's RF Exposure: Responsibilities, Procedures & Guidelines document, dated October 28, 2014.

The following signage is recommended at this site:

Yellow CAUTION 2B sign posted at the base of the monotree.

The signage proposed for installation at this site complies with AT&T's RF Exposure: Responsibilities, Procedures & Guidelines document and therefore complies with FCC and OSHA requirements. Barriers are not recommended on this site. To reduce the risk of exposure and/or injury, EBI recommends that access to the monotree or areas associated with the active antenna installation be restricted and secured where possible. More detailed information concerning site compliance recommendations is presented in Section 4.0 and Appendix B of this report.

# 1.0 FEDERAL COMMUNICATIONS COMMISSION (FCC) REQUIREMENTS

The FCC has established Maximum Permissible Exposure (MPE) limits for human exposure to Radiofrequency Electromagnetic (RF-EME) energy fields, based on exposure limits recommended by the National Council on Radiation Protection and Measurements (NCRP) and, over a wide range of frequencies, the exposure limits developed by the Institute of Electrical and Electronics Engineers, Inc. (IEEE) and adopted by the American National Standards Institute (ANSI) to replace the 1982 ANSI guidelines. Limits for localized absorption are based on recommendations of both ANSI/IEEE and NCRP.

The FCC guidelines incorporate two separate tiers of exposure limits that are based upon occupational/controlled exposure limits (for workers) and general public/uncontrolled exposure limits for members of the general public.

**Occupational/controlled exposure limits** apply to situations in which persons are exposed as a consequence of their employment and in which those persons who are exposed have been made fully aware of the potential for exposure and can exercise control over their exposure. Occupational/controlled exposure limits also apply where exposure is of a transient nature as a result of incidental passage through a location where exposure levels may be above general public/uncontrolled limits (see below), as long as the exposed person has been made fully aware of the potential for exposure and can exercise control over his or her exposure by leaving the area or by some other appropriate means.

**General public/uncontrolled exposure limits** apply to situations in which the general public may be exposed or in which persons who are exposed as a consequence of their employment may not be made fully aware of the potential for exposure or cannot exercise control over their exposure. Therefore, members of the general public would always be considered under this category when exposure is not employment-related, for example, in the case of a telecommunications tower that exposes persons in a nearby residential area.

Table I and Figure I (below), which are included within the FCC's OET Bulletin 65, summarize the MPE limits for RF emissions. These limits are designed to provide a substantial margin of safety. They vary by frequency to take into account the different types of equipment that may be in operation at a particular facility and are "time-averaged" limits to reflect different durations resulting from controlled and uncontrolled exposures.

The FCC's MPEs are measured in terms of power (mW) over a unit surface area (cm²). Known as the power density, the FCC has established an occupational MPE of 5 milliwatts per square centimeter (mW/cm²) and an uncontrolled MPE of 1 mW/cm² for equipment operating in the 1900 MHz frequency range. For the AT&T equipment operating at 850 MHz, the FCC's occupational MPE is 2.83 mW/cm² and an uncontrolled MPE of 0.57 mW/cm². For the AT&T equipment operating at 700 MHz, the FCC's occupational MPE is 2.33 mW/cm² and an uncontrolled MPE of 0.47 mW/cm². These limits are considered protective of these populations.

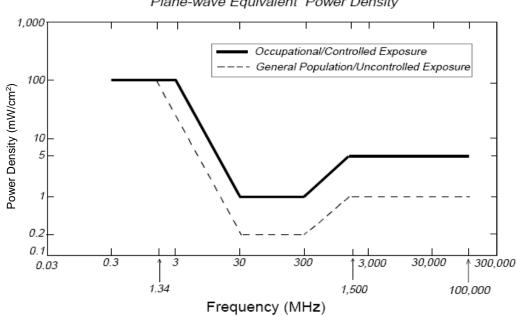
Table I: Limits for Maximum Permissible Exposure (MPE)									
(A) Limits for Occu	upational/Controlled	d Exposure							
Frequency Range (MHz)									
0.3-3.0	614	1.63	(100)*	6					
3.0-30	1842/f	4.89/f	(900/f <sup>2</sup> )*	6					
30-300	30-300 61.4 0.163 1.0 6								
300-1,500			f/300	6					
1,500-100,000			5	6					

(B) Limits for General Public/Uncontrolled Exposure										
Frequency Range (MHz)  Electric Field Strength (E) (V/m)  Electric Field Strength (H) (mW/cm²)  Magnetic Field Strength (H) (mW/cm²)  (mW/cm²)  Averaging Time (E)², [H]², or S (minutes)										
0.3-1.34	0.3-1.34 614 1.63 (100)* 30									
1.34-30	1.34-30 824/f 2.19/f (180/f²)* 30									
30-300	30-300 27.5 0.073 0.2 30									
300-I,500 f/1,500 30										
1,500-100,000			1.0	30						

f = Frequency in (MHz)

<u>Figure 1.</u> FCC Limits for Maximum Permissible Exposure (MPE)

Plane-wave Equivalent Power Density



Based on the above, the most restrictive thresholds for exposures of unlimited duration to RF energy for several personal wireless services are summarized below:

Personal Wireless Service	Approximate Frequency	Occupational MPE	Public MPE
Microwave (Point-to-Point)	5,000 - 80,000 MHz	5.00 mW/cm <sup>2</sup>	1.00 mW/cm <sup>2</sup>
Broadband Radio (BRS)	2,600 MHz	5.00 mW/cm <sup>2</sup>	1.00 mW/cm <sup>2</sup>
Wireless Communication (WCS)	2,300 MHz	5.00 mW/cm <sup>2</sup>	1.00 mW/cm <sup>2</sup>
Advanced Wireless (AWS)	2,100 MHz	5.00 mW/cm <sup>2</sup>	I.00 mW/cm <sup>2</sup>
Personal Communication (PCS)	1,950 MHz	5.00 mW/cm <sup>2</sup>	1.00 mW/cm <sup>2</sup>
Cellular Telephone	870 MHz	2.90 mW/cm <sup>2</sup>	0.58 mW/cm <sup>2</sup>
Specialized Mobile Radio (SMR)	855 MHz	2.85 mW/cm <sup>2</sup>	0.57 mW/cm <sup>2</sup>
Long Term Evolution (LTE)	700 MHz	2.33 mW/cm <sup>2</sup>	0.47 mW/cm <sup>2</sup>
Most Restrictive Frequency Range	30-300 MHz	I.00 mW/cm <sup>2</sup>	0.20 mW/cm <sup>2</sup>

MPE limits are designed to provide a substantial margin of safety. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

<sup>\*</sup> Plane-wave equivalent power density

Personal Communication (PCS) facilities used by AT&T in this area operate within a frequency range of 700-1900 MHz. Facilities typically consist of: I) electronic transceivers (the radios or cabinets) connected to wired telephone lines; and 2) antennas that send the wireless signals created by the transceivers to be received by individual subscriber units (PCS telephones). Transceivers are typically connected to antennas by coaxial cables.

Because of the short wavelength of PCS services, the antennas require line-of-site paths for good propagation, and are typically installed above ground level. Antennas are constructed to concentrate energy towards the horizon, with as little energy as possible scattered towards the ground or the sky. This design, combined with the low power of PCS facilities, generally results in no possibility for exposure to approach Maximum Permissible Exposure (MPE) levels, with the exception of areas directly in front of the antennas.

### 2.0 AT&T RF EXPOSURE POLICY REQUIREMENTS

AT&T's RF Exposure: Responsibilities, Procedures & Guidelines document, dated October 28, 2014, requires that:

- 1. All sites must be analyzed for RF exposure compliance;
- 2. All sites must have that analysis documented; and
- 3. All sites must have any necessary signage and barriers installed.

Pursuant to this guidance, worst-case predictive modeling was performed for the site. This modeling is described below in Section 3.0. Lastly, based on the modeling and survey data, EBI has produced a Compliance Plan for this site that outlines the recommended signage and barriers. The recommended Compliance Plan for this site is described in Section 4.0.

#### 3.0 Worst-Case Predictive Modeling

In accordance with AT&T's RF Exposure policy, EBI performed theoretical modeling using RoofMaster™ software to estimate the worst-case power density at the site rooftop and ground-level and/or nearby rooftops resulting from operation of the antennas. RoofMaster™ is a widely-used predictive modeling program that has been developed to predict RF power density values for rooftop and tower telecommunications sites produced by vertical collinear antennas that are typically used in the cellular, PCS, paging and other communications services. Using the computational methods set forth in Federal Communications (FCC) Office of Engineering & Technology (OET) Bulletin 65, "Evaluating Compliance with FCC Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields" (OET-65), RoofMaster™ calculates predicted power density in a scalable grid based on the contributions of all RF sources characterized in the study scenario. At each grid location, the cumulative power density is expressed as a percentage of the FCC limits. Manufacturer antenna pattern data is utilized in these calculations. RoofMaster™ models consist of the Far Field model as specified in OET-65 and an implementation of the OET-65 Cylindrical Model (Sula9). The models utilize several operational specifications for different types of antennas to produce a plot of spatially-averaged power densities that can be expressed as a percentage of the applicable exposure limit.

For this report, EBI utilized antenna and power data provided by AT&T and compared the resultant worst-case MPE levels to the FCC's occupational/controlled exposure limits outlined in OET Bulletin 65.

The assumptions used in the modeling are based upon information provided by AT&T and information gathered from other sources. There are no other wireless carriers with equipment installed at this site.

Based on worst-case predictive modeling, there are no modeled exposures on any accessible rooftop or ground walking/working surface related to ATT's proposed antennas that exceed the FCC's occupational and/or general public exposure limits at this site. Additionally, there are areas where

RF-EME Compliance Report EBI Project No. 6221000532

elevated workers may be exposed to power densities greater than the occupational limits. The worst-case emitted power density may exceed the FCC's occupational limit within approximately 21 feet of AT&T's proposed antennas at the antenna face level. Workers and the general public should be informed about the presence and locations of antennas and their associated fields.

At the nearest walking/working surfaces to the AT&T antennas on the adjacent roof level, the maximum power density generated by the AT&T antennas is approximately 0.57 percent of the FCC's general public limit (0.11 percent of the FCC's occupational limit). The composite exposure level from all carriers on this site is approximately 0.57 percent of the FCC's general public limit (0.11 percent of the FCC's occupational limit) at the nearest walking/working surface to each antenna. Based on worst-case predictive modeling, there are no areas at ground/street level related to the proposed AT&T antennas that exceed the FCC's occupational or general public exposure limits at this site. At ground/street level, the maximum power density generated by the antennas is approximately 0.43 percent of the FCC's general public limit (0.086 percent of the FCC's occupational limit).

A graphical representation of the RoofMaster™ modeling results is presented in Appendix B.

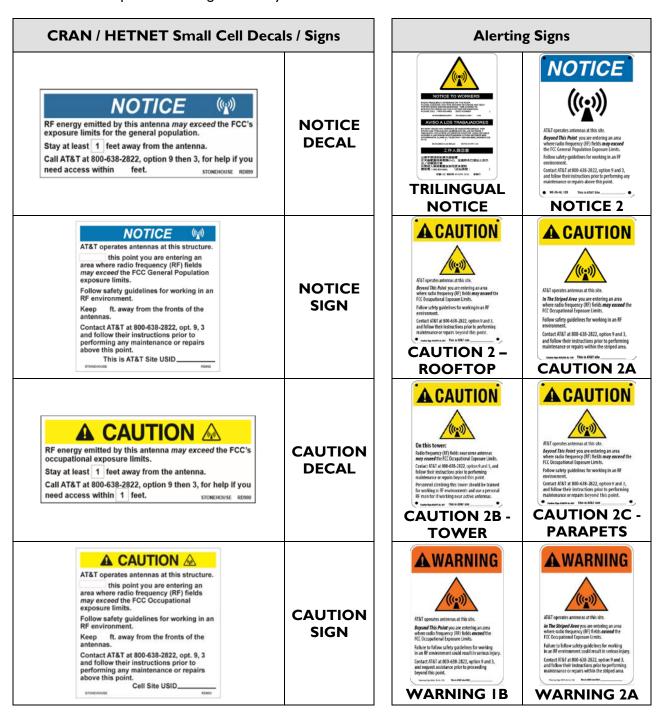
Microwave dish antennas are designed for point-to-point operations at the elevations of the installed equipment rather than ground-level coverage. Based on AT&T's RF Exposure: Responsibilities, Procedures & Guidelines document, dated October 28, 2014, microwave antennas are considered compliant if they are higher than 20 feet above any accessible walking/working surface. All microwaves on site are considered compliant with AT&T's guidance and were not included in the modeling analysis.

#### 4.0 RECOMMENDED SIGNAGE/COMPLIANCE PLAN

Signs are the primary means for control of access to areas where RF exposure levels may potentially exceed the MPE. As presented in the AT&T guidance document, the signs must:

- Be posted at a conspicuous point;
- Be posted at the appropriate locations;
- Be readily visible; and
- Make the reader aware of the potential risks prior to entering the affected area.

The table below presents the signs that may be used for AT&T installations.



Based upon protocols presented in AT&T's RF Exposure: Responsibilities, Procedures & Guidelines document, dated October 28, 2014, and additional guidance provided by AT&T, the following signage is recommended on the site:

Yellow CAUTION 2B sign posted at the base of the monotree.

No barriers are required for this site. Barriers should be constructed of weather-resistant plastic or wood fencing. Barriers may consist of railing, rope, chain, or weather-resistant plastic if no other types are permitted or are feasible. Painted stripes should only be used as a last resort and only in regions where there is little chance of snowfall. If painted stripes are selected as barriers, it is recommended that the stripes and signage be illuminated. The signage and any barriers are graphically represented in the Signage Plan presented in Appendix B.

#### 5.0 SUMMARY AND CONCLUSIONS

EBI has prepared this Radiofrequency Emissions Compliance Report for the proposed AT&T telecommunications equipment at the site located at 3540 Cameron Avenue in Covina, California.

EBI has conducted theoretical modeling to estimate the worst-case power density from AT&T antennas to document potential MPE levels at this location and ensure that site control measures are adequate to meet FCC and OSHA requirements, as well as AT&T's corporate RF safety policies. As presented in the preceding sections, based on worst-case predictive modeling, there are no modeled exposures on any accessible rooftop or ground walking/working surface related to ATT's proposed antennas that exceed the FCC's occupational and/or general public exposure limits at this site. Additionally, there are areas where elevated workers may be exposed to power densities greater than the occupational limits. The worst-case emitted power density may exceed the FCC's occupational limit within approximately 21 feet of AT&T's proposed antennas at the antenna face level. Workers and the general public should be informed about the presence and locations of antennas and their associated fields.

To reduce the risk of exposure and/or injury, EBI recommends that access to the monotree or areas associated with the active antenna installation be restricted and secured where possible. Signage is recommended at the site as presented in Section 4.0 and Appendix B. Posting of the signage brings the site into compliance with FCC rules and regulations and AT&T's corporate RF safety policies.

#### 6.0 LIMITATIONS

This report was prepared for the use of AT&T Mobility, LLC to meet requirements outlined in AT&T's corporate RF safety guidelines. It was performed in accordance with generally accepted practices of other consultants undertaking similar studies at the same time and in the same locale under like circumstances. The conclusions provided by EBI are based solely on the information provided by the client. The observations in this report are valid on the date of the investigation. Any additional information that becomes available concerning the site should be provided to EBI so that our conclusions may be revised and modified, if necessary. This report has been prepared in accordance with Standard Conditions for Engagement and authorized proposal, both of which are integral parts of this report. No other warranty, expressed or implied, is made.

# Appendix A Personnel Certifications

# Preparer Certification

#### I, David Keirstead, state that:

- I am an employee of EnviroBusiness Inc. (d/b/a EBI Consulting), which provides RF-EME safety and compliance services to the wireless communications industry.
- I have successfully completed RF-EME safety training, and I am aware of the potential hazards from RF-EME and would be classified "occupational" under the FCC regulations.
- I am fully aware of and familiar with the Rules and Regulations of both the Federal Communications Commissions (FCC) and the Occupational Safety and Health Administration (OSHA) with regard to Human Exposure to Radio Frequency Radiation.
- I have been trained in on the procedures outlined in AT&T's RF Exposure: Responsibilities, Procedures & Guidelines document (dated October 28, 2014) and on RF-EME modeling using RoofMaster™ modeling software.
- I have reviewed the data provided by the client and incorporated it into this Site Compliance Report such that the information contained in this report is true and accurate to the best of my knowledge.

Boved Keirstead

# Reviewed and Approved by:



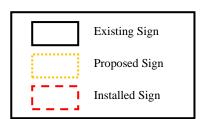
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Michael McGuire Electrical Engineer mike@h2dc.com

Note that EBI's scope of work is limited to an evaluation of the Radio Frequency – Electromagnetic Energy (RF-EME) field generated by the antennas and broadcast equipment noted in this report. The engineering and design of the building and related structures, as well as the impact of the antennas and broadcast equipment on the structural integrity of the building, are specifically excluded from EBI's scope of work.

# Appendix B Compliance/Signage Plan

# **Ground Level Simulation** North Water Tank = 5.43' SECTOR C SECTOR A East Water Tank = 5.83' SECTOR B Proposed CAUTION 2B Sign at Base of Monotree GROUND LEVEL = 0' Carrier Color Code ATT 10 foot grid size



SIGN IDENTIFICATION LEGEND									
NOTICE  DeD  CONTROL OF	AT&T NOTICE 2 Sign	CAUTION  CONTROL CONTROL  C	AT&T CAUTION 2 – Rooftop Sign						
AND STATE OF THE PARTY OF THE P	AT&T WARNING IB and 2A Signs	A CAUTION  CONTINUE  CONTI	AT&T CAUTION 2B – Tower Sign						
ACTION OF STREET	AT&T NOTICE Small Cell Signs	A CAUTION  A CAUTION  PLANTAGE OF THE PLANTAGE	AT&T CAUTION 2C – Parapet Sign						
A CAUTION AS CONTON AS CON	AT&T CAUTION Small Cell Signs	A STATE OF THE STA	AT&T TRILINGUAL NOTICE Sign						

# Community Meeting AT&T Mobility's Proposed West Covina Facility



AT&T is working with the City of West Covina to obtain approval of a new facility located at 3540 E. Cameron Ave. that will improve service in your neighborhood within the city of West Covina.

AT&T is hosting a community meeting on August 23<sup>rd</sup> @5:30 p.m. via Zoom, to provide information about the proposed wireless facility in this area. AT&T encourages all community members to attend.

## Join Zoom Meeting

https://us02web.zoom.us/j/83096841622?pwd=aHlmQ0JnMEdGMDJFcm5zRDkrOHJ1UT 09

Meeting ID: 830 9684 1622

Passcode: 049420 One tap mobile

+16699009128,,83096841622# US (San Jose) +12532158782,,83096841622# US (Tacoma)

## Dial by your location

- +1 669 900 9128 US (San Jose)
- +1 253 215 8782 US (Tacoma)
- +1 346 248 7799 US (Houston)
- +1 646 558 8656 US (New York)
- +1 301 715 8592 US (Washington DC)
- +1 312 626 6799 US (Chicago)

Meeting ID: 830 9684 1622

Find your local number: https://us02web.zoom.us/u/kesgNMYnYP

#### AT&T's proposal will involve:

- Construction of a new 60' stealth antenna structure (mono-eucalyptus) and ground enclosure within the Valencia Heights Water District Property. See image above.
- The stealth structure will conceal all the antennas and ancillary equipment from public view.
- The Ground equipment enclosure will conceal the proposed cabinets and radio equipment.

If you have any questions regarding this project, please contact:

Name: Jessica Grevin Phone: 949-336-1550

Email: jborders@coastalbusinessgroup.net



3540 E CAMERON AVENUE COVINA, CA 91791

4.5	NO.	DATE	REVISIONS	BY
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DRAFTLINK	1	07/15/21	PLANNING COMMENTS	JFY
CONTACT : JOYCE YU				
EMAIL : SIMS@DRAFTLINK.COM PHONE : 949-232-5045				
WWW.DRAFTLINK.COM				
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# BALLOON TEST (HIKING TRAIL AT HERITAGE PARK)







3540 E CAMERON AVENUE COVINA, CA 91791

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# **BALLOON TEST (ALONG CAMERON AVE)**





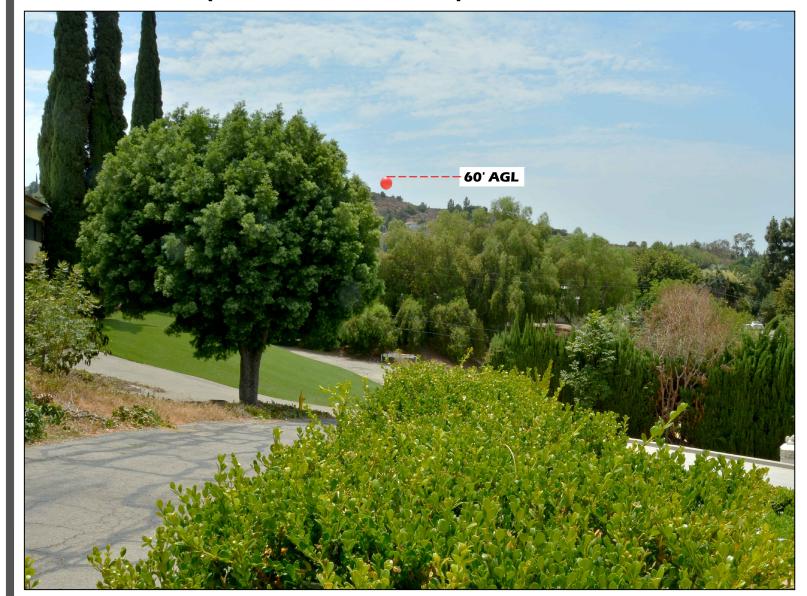


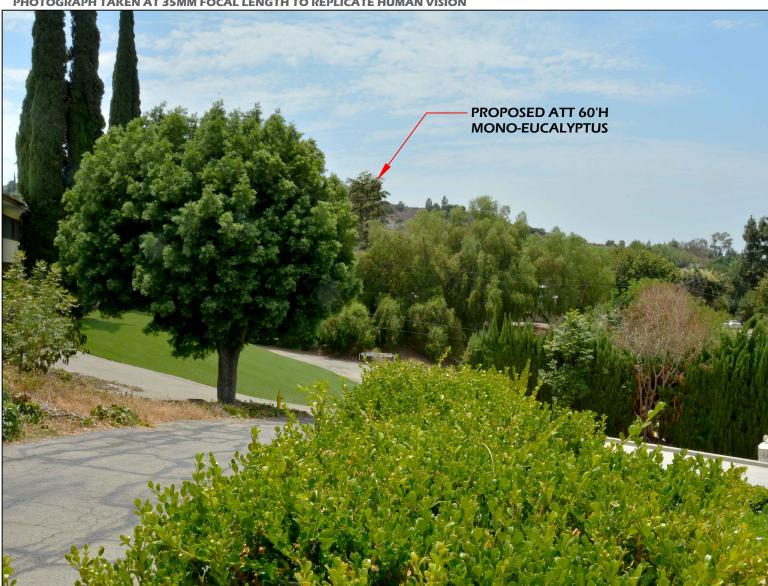
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# **BALLOON TEST (RESIDENTIAL @ EAST)**







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# BALLOON TEST (TRAIL ENTRANCE AT E CAMERON AVE)

# 60' AGL





3540 E CAMERON AVENUE **COVINA, CA 91791** 

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EMAIL : SIMS@DRAFTLINK.COM PHONE : 949-232-5045				
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# **BALLOON TEST (TRAIL ENTRANCE AT HILLSIDE DRIVE)**





ITEM NO. <u>3. a.</u>

**DATE:** October 26, 2021

TO: Planning Commission FROM: Planning Division

**SUBJECT:** Forthcoming - October 26, 2021

## **Attachments**

Forthcoming 10.26.21

<b>AGENDA</b>	NO	3. a.	
DATE:	Octobe	er 26, 2021	

# FORTHCOMING PLANNING COMMISSION HEARING

# **November 9, 2021**

A. <u>CONSENT CALENDAR</u>

None

B. <u>PUBLIC HEARINGS</u>

None

C. <u>NON-HEARING ITEMS</u>

None

# November 23, 2021

A. <u>CONSENT CALENDAR</u>

None

B. <u>PUBLIC HEARINGS</u>

None

C. NON-HEARING ITEMS

None